

## Medicaid Transformation

Regional Care Organizations as a Vehicle for Change

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The recording of this webinar is available online

This slide was added after the webinar.



## Regional Care Organizations as a Vehicle for Medicaid Reform

- The strategy is to establish a capitated managed care system through regional care organizations (RCOs)
- An RCO is a corporate entity established under state law that is governed by a Board of Directors representing providers, the public and investors
- RCOs modify the delivery of services
  - Mandatory enrollment in a care management entity
  - Medical/health home model for Medicaid recipients
  - Include most Medicaid recipients
  - Manage physical and behavioral health services



### What's in the Law?

#### Recap:

- Law enacted during 2013 Legislative Session; modified in 2014 legislative session
- Dental & long term care excluded with evaluations due 10/1/15
- Anti-trust / collaboration requirements
- Board composition outlined
- Timeline for implementation
- Medicaid will enroll recipients into RCOs
  - Recipient choice or assignment if no choice is made
- Quality Assurance Committee required



### Modifications in 2014 revision

#### Change in governing board

- Board actions no longer require consent of at least one primary care physician
- Primary care physicians previously selected by caucus of county boards of health, now selected by MASA

#### Allows creation of executive committee

- Executive committee limited to implementing governing board policy
- Primary care physician must be a member of all committees
- All risk-bearing classes given a seat on executive committee
- Establishes reimbursement floor
- Creates provider standards committee at RCO level
  - Must be 60% physician membership
  - Metrics subject to review of Q/A committee



### Modifications in 2014 revision

- Establishes extensive provider grievance process
- Requires Medicaid consider provider input in renewal decisions
- Assures Medicaid right to review all contracts
- Allows one entity to have a majority of the governing board only if no other entity offers to bear risk



## Agency is on schedule to comply with law

- 10/1/13 Medicaid established RCO regions
- 10/1/14 RCO governing boards approved by Medicaid
- 4/1/15 RCOs must prove they have an adequate provider network
  - Rules to define will follow probationary RCO rules
- 10/1/15 RCO must meet solvency requirements
  - Rules to define will follow probationary RCO rules
- 10/1/16 RCO must demonstrate ability to provide services under a risk contract (RCOs start bearing risk) no later than this date



## **Progress Toward Reform**

- Regions established
- New rules filed
- Quality Assurance Committee working on metrics
- Covered services and populations identified
- 1115 waiver is being drafted
- Working with actuary
- Implementation vendor under contract



## Regions Established

## Regional Care Organization Districts Effective October 1, 2013





## Rules Development

- Chapter Final Rules Administrative Code 62
  - Certificate to Collaborate with other Entities, Individuals or RCOs
  - Active Supervision of Collaboration
  - Citizen's Advisory Committee
  - Active Supervision of Probationary RCOs
  - Contract for Case Management Services with Probationary RCOs
- Emergency Rules filed May 2; Proposed Rules filed 5/20/14
  - Governing Board of Directors
  - Probationary Certification of Organizations seeking to become RCOs
  - Conflict of Interest Policy



## Rules Development

#### Proposed Rules filed 5/20/14

- Provider Standards Committee
- Service Delivery Network Requirements
- Provider Contract Disputes
- Minimum Fee-for-Service Reimbursement Rates

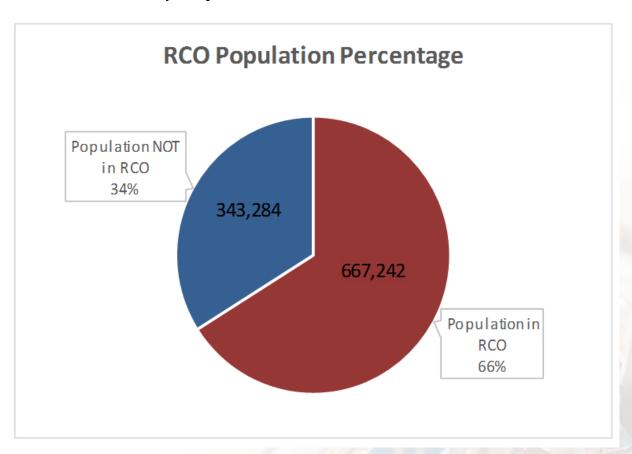
#### Proposed Rules filed 6/20/14

- Quality Assurance Committee
- Quality Assurance Process
- Right to Terminate Certificates of Probationary and Fully Certified Regional Care Organizations



## **Covered Populations**

Approximately two-thirds of Medicaid population are projected to enroll in RCOs:





## **Populations**

#### Covered populations

- Aged, blind & disabled recipients
- Breast and Cervical Cancer Treatment Program participants
- Recipients of Medicaid for Low Income Families (MLIF)
- SOBRA children and adults

#### Excluded populations

- Medicare/dual eligibles
- Foster children
- Hospice patients
- ICF-MR recipients
- Nursing home/institutional recipients
- Plan 1<sup>st</sup> and unborn recipients
- Home and Community-Based Services waiver recipients



## **Covered Services**

- Some of the services to be covered by RCO:
  - Hospital inpatient and outpatient care
  - Emergency Room
  - Primary and Specialty Care
  - FQHCs/RHCs
  - Lab / Radiology
  - Mental/Behavioral Health/Substance Abuse
  - Pharmacy
  - Eye Care
  - Maternity
- Long term care and dental services are excluded now



## Transition of Primary Care Networks to RCOs

- Medicaid currently has funded four primary care networks (PCNs) that provide a level of managed care in 21 counties
- Enhanced federal funding is available to expand that program statewide
- As a transition step, Medicaid is continuing to explore using probationary RCOs to facilitate expansion
- This action would give Medicaid and the RCOs an opportunity to develop strategies to improve care and analytical capabilities
- Would accelerate the development of an adequate provider network

## 1115 Waiver

- Financial success for Alabama's RCO effort depends on federal approval of an 1115 waiver which will inject additional funds needed for investment in reform.
- 1115 Demonstration Waiver is a federal program used to test new ways to deliver and pay for Medicaid health care services that:
  - Improve care, increase efficiency and reduce cost
- Use of 1115 federal investment
  - RCO transition pools
  - DSRIP funds
- Next steps:
  - Public comment period ended April 4, 2014; 400+ comments
  - Formal waiver submitted to CMS May 30, 2014
  - Waiver negotiations likely to take 6 18 months



## Likely 1115 Waiver Challenges

- Matching Designated State Health Program Expenditures (DSHP) with achievable savings
- Achieving budget neutrality and managing risk
- Maintaining hospital funding system
- Managing waiver conditions
  - State incentives
  - Performance targets
- Requested waiver of Freedom of Choice and Mandatory enrollment of clients into one RCO in a region
- Identifying specific targets for use of transition and DSRIP funds.



#### Critical Success Factors...

- State funding must meet current operational needs.
- Medicaid must demonstrate that RCO, full risk strategy is less costly than current system.
  - Actuarially sound rates
  - Must be approved by CMS
- CMS must approve 1115 Waiver with Designated State Health Program (DSHP) matching and approve the resulting federal funds for the transformation with acceptable conditions.
- Probationary RCOs must transition to operationally effective entities that can accept risk/capitation.



#### For more information



#### **RCO Web Page:**

- Sign up for email updates
- Collaboration information
  - Applying for Certificate
  - Reporting of Activities
- Links to proposed and final rules
- District map
- 1115 waiver application
- QA Committee activity and webinars
- Legislation
- Presentations

# For questions and comments about future webinars

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